

**LEGAL SERVICES AGREEMENT**  
***I MINA'TRENTAI OCHO NA LIHESLATURAN GUÅHAN***

This Legal Services Agreement (“Agreement”), effective September 1, 2026 (*nuc pro tunc* to August 24, 2026), is entered into by and between ***I Liheslaturan Guåhan***, whose mailing address is 163 W. Santo Papa, Hagåtña, Guam 96910, and **The Law Offices of Phillips & Bordallo, P.C. by Michael F. Phillips, Esq.** (“Attorney”), whose mailing address is 410 West O’Brien Drive, Suite 102 Hagåtña Guam USA, 96910, Guam, (hereafter collectively referred to as the “Parties”).

**RECITALS**

**WHEREAS**, it is the intention of the Parties that Attorney provide services to the *I Liheslaturan Guåhan* and *I Liheslaturan Guåhan* shall pay for said services as set forth below;

**WHEREAS**, it is the intention of the Parties that Attorney be deemed an independent Attorney, *not* an employee and, therefore, *not* entitled to any benefits otherwise available to employees of the government of Guam; and

**WHEREAS**, it is the intention of the Parties that Attorney *not* be entitled to payment for any services rendered until such time as all signatures are affixed to this Agreement.

**NOW, THEREFORE**, the Parties agree to the terms and conditions as set forth below.

**TERMS AND CONDITIONS**

**1.0. Specified Deliverables.** In consideration for the amount and payment terms specified below, Attorney *shall* provide the following legal services to *the I Liheslaturan Guåhan*:

- 1.1 Represent the Guam Legislature before the Supreme Court of Guam in *In re: Request of Lourdes A. Leon Guerrero, I Maga'Hagan Guahan, Relative to the Legality and Enforceability of Public Law No. 38-60, Chapter XII, Section 33 and 39*, Supreme Court Case No. CRQ26-0002.

**2.0. Payment Terms.** *I Liheslaturan Guåhan* shall pay Attorney **Sixty Thousand Dollars (\$60,000.00)**, for the legal services identified in Paragraph 1.1 above, for legal fees and costs in this matter, and shall be paid pursuant to submitted legal billings.

**2.1. Availability of Funds.** This Agreement is expressly subject to the availability of funds of *I Liheslaturan Guåhan*.

**3.0. Contract Period.** This Agreement is effective August 24, 2026, and *shall* remain in effect unless otherwise earlier terminated in accordance with this Agreement.

**4.0. Representations and Warranties.**

**4.1. Capacity.** Attorney represents and warrants that it has the legal capacity to enter into this Agreement.

**4.2. Licensure.** Attorney represents and warrants that it holds and will continuously maintain any and all licenses and permits necessary to perform its obligations under this Agreement for the duration of this Agreement and will comply with all Guam laws pertinent to such licenses and permits.

**4.3. Lobbyist Status.** Attorney represents and warrants that it is not a legislative lobbyist.

**4.4. Attorney's Agents.** Attorney shall be liable for any and all of its agent's acts and omissions under this Agreement.

**5.0. Covenants.**

**5.1. Covenant not to Sue; Conflicts of Interest.** Attorney covenants not to bring, file, or maintain any claim, grievance, suit, or legal action or proceeding of any nature whatsoever where the Committee on Rules, by Rules Resolution, deems its representation to be contrary to the interest of *I Liheslaturan Guåhan*, or to constitute a conflict of interest in any administrative or judicial proceeding, or in any case or legal matter whatsoever. If the Committee on Rules makes such a determination, *I Liheslaturan Guåhan* shall transmit a copy of the resolution to Attorney. Unless *I Liheslaturan Guåhan* and Attorney otherwise agree to continued representation, Attorney covenants to take necessary steps to withdraw from representation of the adverse interest against *I Liheslaturan Guåhan* within fourteen days of receiving a copy of the resolution. Notice of such withdrawal *shall* be given in writing to *I Liheslaturan Guåhan*. Failure to

abide by this Paragraph *shall* constitute a breach of the entire Agreement and all rights of Attorney herein are thereafter automatically terminated.

**5.2. Assignment and Delegation.** Unless otherwise agreed to, this Agreement shall not be assignable or delegable. Attorney covenants not to assign any right nor delegate any responsibility under this Agreement without the written consent of *I Liheslaturan Guåhan*. Violation of this Paragraph *shall* constitute a material breach of this Agreement, which shall terminate this Agreement and any and all rights of Attorney.

**5.3. Indemnification.** In addition to other legal remedies, in the event that an action is filed against *I Liheslaturan Guåhan* because of the acts or omissions of Attorney and its agent(s), Attorney covenants to defend, indemnify and hold harmless *I Liheslaturan Guåhan* for any judgment rendered against it that is the result of Attorney and/or its agent(s) acts or omissions.

**6.0. Notices.** Unless otherwise indicated, all notices shall be delivered under this Agreement via U.S. Mail; hand-delivery, with receipt confirmation; or e-mail, with receipt confirmation, to *each* of the following persons at either of the following addresses:

|                          | <i>I Liheslaturan Guåhan</i>                                                                   | <b>Attorney</b>                                                                                                                            |
|--------------------------|------------------------------------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------|
| Persons Receiving Notice | Executive Director<br>Member/Committee Chairperson<br>Legislative Counsel                      | The Law Offices of Phillips & Bordallo, P.C. by Michael F. Phillips                                                                        |
| Physical Address         | Guam Congress Building<br>163 W. Santo Papa<br>Hagåtña, GU 96910                               | 410 West O'Brien Drive,<br>Suite 102 Hagåtña Guam<br>USA, 96910                                                                            |
| Mailing Address          | (Same)                                                                                         | (Same)                                                                                                                                     |
| E-mail Address           | <a href="mailto:committeeonrules@guamlegislature.gov">committeeonrules@guamlegislature.gov</a> | <a href="mailto:advice@phillipsbordallo.law">advice@phillipsbordallo.law</a><br><a href="mailto:kotla671@yahoo.com">kotla671@yahoo.com</a> |

**7.0 Waiver.** No term, condition, or covenant of this Agreement shall be deemed waived unless executed in writing by the waiving party. No payment by *I Liheslaturan Guåhan* to Attorney *shall* constitute an acknowledgement that services rendered were appropriate. Failure to exercise a right under this Agreement *shall not* be deemed a waiver to exercise that right in the future.

**8.0 Integration.** This Agreement constitutes the entire agreement between the Parties relating to matters stated herein. All prior discussions and agreements with respect to these matters, except to the extent stated in this Agreement, shall be of no further force and

effect.

**9.0 Amendments.** No amendment to this Agreement, including deletion or additions, may be made except via written addendum signed by the Parties or as otherwise stated herein.

**10.0 Termination.**

**10.1 Mutual Termination Right.** This Agreement may be immediately terminated upon written notice at any time and for any reason by either party. Termination *shall* be effective as of the date specified in the written notice of termination.

**10.2 Automatic Termination.** This Agreement *shall* automatically terminate upon any of the following events: (i) assignment of the Agreement without the prior written consent of *I Liheslaturan Guåhan*; (ii) Attorney's failure to maintain or renew the appropriate licenses required in order to perform this Agreement; (iii) Attorney's failure to pay the applicable federal or local government taxes arising from this Agreement, e.g., Guam gross receipts tax; or (iv) death of Attorney; (v) dissolution or termination of Attorney who is a business partnership, joint venture, corporation, or any other type of business entity.

**11.0 Payment Upon Termination.** Upon termination under any provision of this Agreement—whether automatic or otherwise—Attorney *shall* be entitled to the value of services rendered to *I Liheslaturan Guåhan* up to the date of termination, less any and all damages incurred or anticipated by *I Liheslaturan Guåhan* arising out of or deriving from Attorney's breach or anticipatory breach of this Agreement.

**12.0 Governing Law.** The laws of Guam *shall* govern the construction, interpretation, and resolution of any disputes under this Agreement.

**13.0 Remedies.** In addition to any other remedies available under law, *I Liheslaturan Guåhan shall* have the right to withhold any amounts that may be due Attorney in order to mitigate any and all damages incurred and anticipated by *I Liheslaturan Guåhan* arising out of or deriving from Attorney's breach or anticipatory breach of this Agreement.

**14.0 Severability.** If any provision of this Agreement is held invalid, void or unenforceable by a court of competent jurisdiction, the remaining parts of this Agreement *shall* remain in full force and effect.

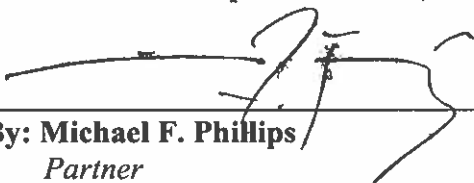
**15.0 Signatures Required.** This Agreement *shall not* be effective, and Attorney *shall not* be entitled to any monies from *I Liheslaturan Guåhan*, *nor shall* it be binding upon *I*

*Liheslaturan Guåhan*, until such time as all identified signatures are affixed herein.

**IN WITNESS WHEREOF**, the Parties have executed this Agreement in Hagåtña, Guam on the date set forth below.

**ATTORNEY:**

**The Law Offices of Phillips & Bordallo, P.C.**

  
By: **Michael F. Phillips**  
Partner

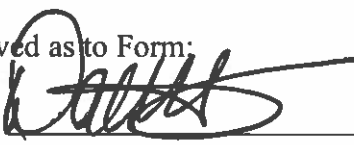
9/1/26  
Date

**I LIHESLATURAN GUÅHAN:**

  
**V. Anthony Ada**  
Authorizing Senator

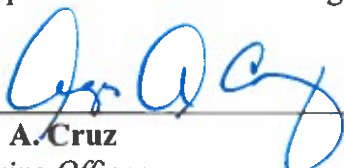
9/4/26  
Date

Approved as to Form:

  
**Darleen Eustaquio Hiton Phillips**  
Legislative Counsel

9/1/26  
Date

Certification as to Availability of Funds and as to Expenditure of Funds in Accordance with the Budgetary Requirements of the Standing Rules:

  
**Agnes A. Cruz**  
Certifying Officer

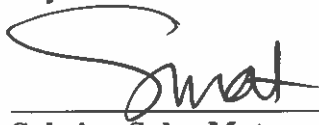
9/9/26  
Date

Executed by:

  
**Frank F. Blas, Jr.**  
Speaker

9/9/26  
Date

Attested by:



**Sabrina Salas Matanane**  
*Legislative Secretary*

9/9/26  
Date

Countersigned by:



**V. Anthony Ada**  
*Chairperson, Committee on Rules*

9/4/26  
Date

---

FOR USE BY CENTRAL OPERATIONS STAFF OF *LIHESLATURAN* GUAHAN:

Allotment Number: 06302-515

Authorized Amount: \$ 60,000 -

Contract Number: 263800829

**GUAM LEGISLATURE  
FISCAL OFFICE**

SEP 10 2026

TIME: 8:25 [ ☒ ] AM [ ☐ ] PM

RECEIVED BY: 

***I MINA'TRENTAI OCHO NA LIHESLATURAN GUÅHAN***  
**2026 (SECOND) Regular Session**

**Resolution No. 212-38 (COR)**

Introduced by:

Committee on Rules

**Relative to authorizing the Legislative Counsel, or other retained counsel, to represent *I Mina'trentai Ocho Na Liheslaturan Guåhan* before the Supreme Court of Guam *In re: Request of Lourdes A. Leon Guerrero, I Maga'hågan Guåhan, Relative to the Legality and Enforceability of Public Law No. 38-60, Chapter XII, Section 33 and 39, Supreme Court Case No. CRQ26-0002.***

1        **BE IT RESOLVED BY THE COMMITTEE ON RULES OF *I***  
2        ***MINA'TRENTAI OCHO NA LIHESLATURAN GUÅHAN*:**

3        **WHEREAS**, Petitioner, *Lourdes A. Leon Guerrero, I Maga'hågan Guåhan*  
4        (“Petitioner”) filed a Request for Declaratory Judgment regarding the Office of the  
5        Attorney General’s authority to hire unclassified employees and the enforceability of  
6        Sections 33 and 39, Chapter XII of Public Law 38-60, Supreme Court Case No. CRQ26-  
7        0002, on August 13, 2026. In her request, Petitioner seeks declaration regarding the  
8        legality and enforceability of Sections 33 and 39, Chapter XII of Public Law No. 38-  
9        60, which authorize the Attorney General to establish positions and set salaries for  
10       positions whose salaries are not set by law, and place future employees of the Office of  
11       the Attorney General in the unclassified service while preserving classified status for  
12       employees who were classified when the law took effect; and

1       **WHEREAS**, on August 14, 2026, the Court issued an Order naming the 38<sup>th</sup>  
2   Guam Legislature as a Respondent and ordering the Legislature to file and serve an  
3   answer in response to the Governor’s petition on the issue of jurisdiction within ten (10)  
4   days of its Order; and

5       **WHEREAS**, the Committee on Rules of *I Mina'trentai Ocho Na Liheslaturan*  
6   *Guåhan* does hereby, on behalf of *I Liheslaturan Guåhan*, intend to respond to  
7   Petitioner’s Request for Declaratory Judgment in the instant litigation to assert *I*  
8   *Liheslaturan Guåhan’s* position relative to Petitioner’s Request for Declaratory  
9   Judgment; now therefore, be it

10       **RESOLVED**, that the Chairperson of the Committee on Rules of *I Mina'trentai*  
11   *Ocho Na Liheslaturan Guåhan* is authorized to retain, on behalf of *I Liheslaturan*  
12   *Guåhan*, such legal counsel as he may deem necessary and appropriate to represent the  
13   interests of *I Liheslaturan Guåhan* in the aforementioned litigation; and be it further

14       **RESOLVED**, that the Chairperson of the Committee on Rules of *I Mina'trentai*  
15   *Ocho Na Liheslaturan Guåhan* is authorized to contract for legal services for no more  
16   than Sixty Thousand Dollars (\$60,000) to be expended from *I Liheslaturan Guåhan’s*  
17   Central Operations Fund for legal fees and costs in this matter, and shall be paid  
18   pursuant to submitted legal billings not to exceed a combined total of Sixty Thousand  
19   Dollars (\$60,000); and be it further

20       **RESOLVED**, that the Speaker and the Chairperson of the Committee on Rules  
21   certify, and the Legislative Secretary attest to, the adoption hereof, and that copies of  
22   the same be thereafter transmitted to all the members of *I Mina'trentai Ocho Na*

- 1 *Liheslaturan Guåhan*; to Mrs. Joann G. Camacho, Executive Director of *I Liheslaturan*
- 2 *Guåhan*; and to Ms. Agnes Cruz, Chief Fiscal Officer of *I Liheslaturan Guåhan*.

**DULY AND REGULARLY ADOPTED BY THE COMMITTEE ON RULES OF  
*I MINA'TRENTAI OCHO NA LIHESLATURAN GUÅHAN* ON THE 1<sup>ST</sup> DAY OF  
SEPTEMBER 2026.**



**Frank F. Blas Jr.**  
Speaker



**V. Anthony Ada**  
Chairperson, Committee on Rules



**Sabrina Salas Matanane**  
Legislative Secretary